

# **Directorate for Internal Audit and Assurance**

# **Internal Audit Report**

# **Social Security Scotland 2021-22**

## Review of Chief Digital Office Transition into Social Security Scotland

(Phase 1 & 2)

**Directorate for Internal Audit and Assurance** 

**Issue Date**: 3-02-2022

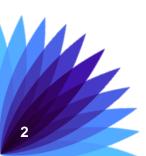
## Audit Personnel

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## **Report Distribution**

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\* Final Report only



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### 1. Introduction

#### 1.1. Introduction

This internal audit review of Chief Digital Office Transition into Social Security Scotland formed part of the Audit Plan agreed by the Accountable Officer and noted by the Audit and Assurance Committee in February 2021. The Accountable Officer for Social Security Scotland is responsible for maintaining a sound system of governance, risk management and system of internal control that support the achievement of the organisations policies, aims and objectives.

#### 1.2. Audit Scope

The scope of this review was to evaluate and report on the controls in place to manage the risks surrounding Social Security Scotland's arrangements for the transition of Chief Digital Office into the organisation. This work took place over two phases from April to December 2021 and consisted of a review of the readiness for transition and reflection post transition.

The agreed Terms of Reference for this review is attached at Annex B.

#### **1.3. Assurance and Recommendations**

Assurance Category		Reasonable	
Deserves detiens Drissites	High	Medium	Low
Recommendations Priority	0	3	2

Our review has identified three medium and two low priority recommendations across phase one and two. A reasonable assurance rating has been provided. Some improvements are required to enhance the adequacy and effectiveness of procedures. There are weaknesses in the risk, governance and/or control procedures in place but not of a significant nature.

The rationale for this is that Chief Digital Office undertook a successful project to transition into Social Security Scotland. However, we found some issues in the ownership and responsibility from Social Security Scotland in the transition as well

as weaknesses in the communications arrangements, finance arrangements and imbedding culture, from the readiness of transition to the reflections post transition.

Findings are summarised against recommendations made in the <u>Management</u> <u>Action Plan</u>.

Full details of our findings, good practice and improvement opportunities can be found in section 3 below.

Please see <u>Annex A</u> for the standard explanation of our assurance levels and recommendation priorities.



## 2. Management Action Plan

#### 2.1. Management Action Plan

Our findings are set out in the Management Action Plan below:

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
1	Issue: Oversight of Transition	In planning for future transition		Response:	April 2022
	a) Oversight and plans for the	projects:		We are content to accept this	
	transition were mainly	a) Social Security Scotland		recommendation.	
	established and managed by	should ensure there is		Action:	
	Chief Digital Office and didn't	sufficient input and evidence		Oversight of plans and assurance that there is	
	take into account Social Security	of consideration of oversight		a clear understanding of impacts,	
	Scotland staff.	and plans from Social		interdependencies and actions to support	
	b) Lack of risk management	Security Scotland to ensure	М	future transitions (or equivalent-level changes)	
	arrangements in the planning of	there is clear understanding		will be driven through our annual business	
	the transition.	of the impact on		planning process. Each year, business plans	
	c) Lack of representation in the	stakeholders,		will be developed via collaborative, cross-	
	implementation and look back at	interdependencies and action		Agency working, overseen by the Agency	
	the transition from colleagues in	to be taken to support the		Leadership Team and supported by our	
	wider Social Security Scotland.	transition and ensure it is		Organisational Strategy Team. Built into the	
		successful.		process will be the requirement to assess	

No.	Issue & Risk		Recommendation	Priority	Management Response & Action Owner	Action Date
	Risk:	b)	Evidence of risk		individual priority pieces of work proposed for	
	Key stakeholders are not aware		management should be		inclusion in the draft Plan on the basis of their	
	of and/or consulted in the		embedded to ensure		cross-organisational benefits and impacts.	
	transition leading to gaps in the		consideration of risks have		Final decisions on the Business Plan will be	
	arrangements, a lack of		been taken account of		informed by an analysis of Agency risks, input	
	understanding of		throughout the life of the		by our Risk Team who will also be involved in	
	interdependencies and failure to		project.		the end-to-end process.	
	manage risk resulting in the	c)	Social Security Scotland			
	failure of the process.		should ensure they have a		We are implementing this action already.	
			voice and representation in		Although not specifically a staff transfer project,	
			future transitions.		as there are staff implications, we have already	
					engaged with the transition project for services	
					moving from Social Security Directorate	
					Programme to Social Security Scotland. A plan	
					for this is already in place and has been agreed	
					with the Project Steering Group. It is a rolling	
					plan that will be updated as more details	
					around transition become available.	
					Action Owner:	

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
				[Redacted], Head of Strategy and Corporate	
				Support and [Redacted], Internal	
				Communications and Staff Engagement	
				Senior Manager.	
2	Issue: Communications	In lessons learnt to feed into		Response:	Complete
	In preparation for the transition,	communications for future		We recognise this issue and agree with the	
	communications for Chief Digital	transition of staff, management		finding and are happy to accept the	
	Office colleagues were led by	should:		recommendations.	
	Chief Digital Office. The impact	a) Ensure the impact on Social		Action:	
	to Social Security Scotland	Security staff is considered		We will work with People Services colleagues	
	wasn't fully considered by Social	and documented via		and projects to make sure the communication	
	Security Scotland	appropriate communication	м	team is engaged early in any staff transfers into	
	communications until the latter	plans	IVI	Social Security Scotland. We will allocate a	
	stages. Since the transition,	b) Take ownership of a Social		communications account manager to develop	
	Chief Digital Office maintains an	Security Scotland approach		an insight based strategic communications and	
	internal communications function	to ensure communication to		engagement plan. We would intend that Social	
	that engages regularly with	Social Security Scotland		Security Scotland as the organisation that	
	corporate communications.	colleagues and those		people are joining should take the lead role in	
		transitioning in is joined up		communications. This plan should incorporate	
	Risk:	with a full understanding of		communication from Social Security Scotland	

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
	Inefficient and ineffective	the communication		to colleagues due to join and to keep	
	communication and engagement	requirements		colleagues within Social Security Scotland up	
	in relation to the transition	c) Ensure the completion of		to date. Any plan will be developed with	
	resulting in key stakeholders	existing communication plans		relevant colleagues from both Social Security	
	being unaware of or not	which exceeded the		Scotland and the place people are transferring	
	consulted in the transition	transition date		from. We would aim to have a plan in place a	
	leading to resistance to change,	d) Consider controls in place		minimum of three months out from a transfer	
	a lack of understanding of the	are working effectively		but we would aim to do this further in advance	
	transition and an inability to	around local communication		subject to being engaged far in enough in	
	complete the process effectively	arrangements.		advance and having information we would	
	and achieve planned outcomes.			require available. Plans will be taken through	
				project or other governance routes as	
				appropriate.	
				We would anticipate that People Services	
				should map any specific roles impacted and	
				that communication to these colleagues will not	
				be managed through corporate	
				communications but through support from	
				People Services and line management. We will	

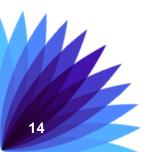
No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
				provide key messages in the strategic	
				communication and marketing plan to line	
				managers to support them with one-to-one	
				conversations.	
				Action Owner:	
				[Redacted], Internal Communications and	
				Staff Engagement Senior Manager	
3	Issue: Lessons Learnt and	a) Lessons learnt should be		Response: We recognise these issues and	Novembe
	Outstanding Actions	formally captured while		agree with the findings and are happy to	2021
	a) Some lessons learnt activities	reflections are fresh, this		accept the recommendations.	
	have taken place to reflect on the	should involve all parties and		Action: More formal Lessons Learned	
	transition. These were internal to	be wider than project		sessions are in the process of being set up	
	the Chief Digital Office division	Gotham.		with the wider pool of stakeholders involved in	
	and Social Security Scotland HR	b) There should be appropriate	L .	Project Gotham. A small sub-group tasked	
	Business Partner and not reflect	arrangements in place to		with LL and Continuous Improvement has	
	Social Security Scotland as a	ensure outstanding actions		been set up within CDO to handle this, but we	
	whole.	are completed, with		will extend invitations to Social Security	
		processes for tracking and		Scotland staff that were involved in Project	
		oversight.		Gotham. [Redacted] now sits on the Social	

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Actio Date
	b) Since the project has been	c) Where relevant, colleagues		Security Directorate Lessons Learned group	
	retired, there is no clear route for	from wider business areas		to share LL with appropriate Programme	
	tracking outstanding tasks to be	across Social Security		colleagues as they discuss wider transition of	
	completed.	Scotland, should participate		roles and/or functions to Social Security	
	c) Formal lessons learnt	in lessons learnt activities		Scotland.	
	undertaken in December 2021	planned for 2022.			
	did not include representatives			Additionally, the Lessons Learned from the	
	from the wider organisation out			several informal CDO sessions that occurred	
	with those involved in project			immediately post Project Gotham will be	
	Gotham.			shared with the new wider group.	
	Risk:			Action Owners: [Redacted] and [Redacted],	
	Lack of lessons learnt captured			Chief Digital Office Business Management	
	leading to missed opportunity or			Unit.	
	risk of repeating issues resulting				
	in ineffective processes post				
	transition.				
4	Issue: Weaknesses in	Chief Digital Office should:	L	Response: We recognise these issues and	March
		a) Review all staff objectives to		agree with the findings and are happy to	2022
	Imbedding Culture				

No.	Issue & Risk		Recommendation	Priority	Management Response & Action Owner	Action Date
	a) Staff objectives have not been		Security Scotland standard		Action:	
	realigned to incorporate Social		content and incorporate the		a) Review of all staff objectives will be	
	Security Scotland's vision and		organisation's vision and		undertaken to align with Mid-Year and End-	
	values.		values.		Year Review processes.	
	b) New Chief Digital Office	b)	Review existing polices to			
	policies are being developed in		realign formatting and		b) Existing policies will be undergoing reviews,	
	Social Security Scotland format,		ensure the vision and values		this process has been agreed by CDO Senior	
	however existing policies are yet		are reflected.		Management Team	
	to be revised.	c)	Consider review of Chief			
	c) Chief Digital Office job adverts		Digital Office job adverts to		c) Work is now underway alongside Social	
	do not refer to the vision and		include standard wording in		Security Scotland resourcing colleagues to	
	values of Social Security		line with Social Security		adopt a 'hybrid' approach that allows for	
	Scotland, in line with other areas		Scotland approach for		technical specificity whilst highlighting the	
	of the business.		promoting the vision and		organisation's visions and values.	
	d) Training has not been adapted		values.			
	to meet the needs of Chief Digital	d)	Social Security Scotland		d) Lessons have been learnt and it has been	
	Office staff.		management should ensure		acknowledged that future induction training	
			suitable training has been		will be more appropriate tailored for training	
	Risk:		considered in advance of		needs and personnel.	
			future transitions.			

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
	Failure to imbed Social Security			Action Owner: [Redacted], Chief Digital	
	Scotland culture and values			Office Business Management Unit (a,b,c)	
	resulting in an inability to achieve			[Redacted] Corporate Assurance Lead	
	the organisations objectives.			/[Redacted], Head of Corporate Services (d)	
5	Issue: Lack of clarity in Chief	Chief Digital Office should	М	Response: The issue identified reflects the	September
	Digital Office costs	continue to work with finance		size and complexity of a Digital division that	2022
	Some Chief Digital Office costs	colleagues in the Social Security		supports both the Agency and demand led	
	have still to be distinguished and	Directorate to ensure all Chief		activity from the Social Security Programme	
	agreed between Chief Digital	Digital Office costs are clear and		with some major financial decisions on	
	Office and Social Security	arrangements in place to ensure		technology components that are still in	
	Directorate.	costs are correctly accounted		delivery and transition stages.	
		for and are known for the		Action:	
	Risk:	budget setting process		Following transition into Social Security	
	Lack of arrangements in place to			Scotland a Chief Digital Office Financial	
	accurately determine and			Efficiency and Improvement function has been	
	allocate costs resulting in			established that will ensure ongoing	
	budgets not being clear leading			collaboration with Social Security Directorate	
	to an inability to operate Chief			and Social Security Scotland Finance to	
	Digital Office and deliver for			review the operational budgets for FY 2021-22	
	Social Security Scotland.			and beyond, agreeing ownership of costs as	

No.	Issue & Risk	Recommendation	Priority	Management Response & Action Owner	Action Date
				Benefits are delivered and supporting the	
				wider Transition Projects Activity.	
				The Chief Digital Office Financial Efficiency	
				and Improvement function have established	
				and will continue to maintain a working	
				relationship with Social Security Scotland	
				Finance and Social Security Procurement to	
				agree ownership of costs for contract awards	
				and renewals to ensure the effectiveness of	
				Chief Digital Office to support the delivery of	
				Benefits and the requirements of Social	
				Security Scotland.	
				Action Owner: [Redacted]	



### 3. Findings, Good Practice and Improvement Opportunities

#### 3.1. Good Practice Readiness for transition Governance

- 3.1.1. We obtained evidence that demonstrated Chief Digital Office led a successful project (Project Gotham) to smoothly transition into Social Security Scotland. Suitable members from Chief Digital Office Business Management Unit, supported by colleagues such as the Technical Platform Owner and Communications Manager, were identified to lead the project and key personnel from Social Security Scotland Human Resources and Finance provided input. Social Security Directorate Finance colleagues were also key to the transition and provided a clear link between Chief Digital Office and the Social Security Directorate. Appropriate oversight of the project was led by the Chief Digital Officer as Senior Responsible Officer. The project plans were taken to Social Security Scotland's Agency Leadership Team in advance of the transition and we evidenced good practice in fortnightly project meetings and a detailed project plan with milestones to track progress.
- 3.1.2. We evidenced suitably realigned governance arrangements from the transition into Social Security Scotland. The Chief Digital Officer had an established role within Social Security Scotland's governance arrangements well in advance of the transition on 1 April 2021 through membership on the Executive Team. Chief Digital Office also continue to have representation at key governance boards within both Social Security Directorate and Social Security Scotland. Examples of this include representation at the Agency Leadership Team, Change Board, Delivery Board and Programme Board. From reflections provided on the transition, it was highlighted that the move has strengthened the governance of the Chief Digital Office, allowing more presence and a weighted Social Security Scotland voice in discussions with the Social Security Directorate.
- 3.1.3. Realignment of governance was also evident at an operational level with Chief Digital Office representation in workforce planning and the Social Security

Scotland Risk Group. Also, as a result of the transition, the procurement function was merged with existing Social Security Scotland team to avoid duplication.

- 3.1.4. As Chief Digital Office became a division within Social Security Scotland there was an opportunity to realign all digital roles within Social Security Scotland to Chief Digital Office. This has resulted in existing roles within other departments being moved into the Chief Digital Office division, providing consistency in digital services.
- 3.1.5. Good practice was found in the step taken to imbed the finances of Chief Digital Office. We evidenced input from the Social Security Directorate and Social Security Scotland Finance colleagues on the lead up to the transition to ensure budget arrangements were transferred. The Chief Digital Office have appropriate budgets and delegated authority responsibilities within Social Security Scotland and good on-going working relations have been established. Similarly, the Chief Digital Office have ensured processes for Human Resources and resourcing were aligned to Social Security Scotland, this has strengthened the support available to Chief Digital Office in recruitment. Social Security Scotland are developing a specialist recruitment team for recruiting specialist roles, such as digital posts, and named Business Partner roles have been established to make ways of working as easy as possible with clear routes for information and support.

#### **Preparation to Transition**

- 3.1.6. There was clear evidence of the successful work undertaken by the Chief Digital Office project team to transition systems such as the Active Directory, Saltire, EASEbuy and eRDM Connect in time for the formal transition.
- 3.1.7. Although home working was in place at the time of transition, considerations had been made for accommodation in Social Security Scotland buildings. It is acknowledged that further work may be required to reassess this in due course, however this is part of a wider Social Security Scotland review of future ways of working.

- 3.1.8. Project Gotham provided good practice in scheduled key communications. Chief Digital Office established a robust Communications Plan in preparation for the transition. From review of the communications which were provided through monthly newsletters and all staff calls, we believe these were sufficient to ensure staff understood new processes and impact on them. Chief Digital Office are also now present on Social Security Scotland all staff calls.
- 3.1.9. Chief Digital Office staff concerns were well managed through effective communications at frequent 'Town Hall' events led by Chief Digital Office. Such events have continued since the transition due to their success. A staff frequently asked questions arrangement was established, which was supported by Social Security Scotland Human Resources Business Partner, to ensure accurate communications. Executive Team members also contributed to staff engagement on the lead up to transition.

#### **Reflections and Lessons Learnt**

3.1.10. Project Gotham shared good practice and lessons learnt with the transition project which has been established to manage and prepare for the ongoing transition of products from Social Security Directorate into Social Security Scotland, to help learn for future transitions. The establishment of this project group will assist in supporting the governance and ownership of future transitions. Chief Digital Office were also approached by the Social Security Operations and Delivery Analysis Team, who also transitioned from Social Security Directorate at the same time, for guidance on the transition.

#### Communications

3.1.11. In reviewing communications from Chief Digital Office post transition, we were able to see the Social Security Scotland branding and links to Social Security Scotland processes imbedded in regular Chief Digital Office communications such as the continued monthly updates from the Chief Digital Officer.

#### Human Resources and Information Technology

3.1.12. As a result of project Gotham, the arrangements for changes to Human Resources and Information Technology went smoothly and there are no outstanding actions post transition to ensure Chief Digital Office processes are realigned with Social Security Scotland in these areas. We also noted appropriate business partners have been assigned to Chief Digital Office for Human Resources, Finance, Procurement and Communications.

#### **Relationship with Social Security Directorate**

3.1.13. We were advised that the relationship with Social Security Directorate has strengthened as a result of the transition. Roles and responsibilities are now separated and Chief Digital Office now being embedded within Social Security Scotland adds a stronger voice in decision making and input at earlier and key stages of development. Chief Digital Office colleagues also continued attendance at the Delivery Board.

### 3.2. Improvement Opportunities Oversight

3.2.1. The overall planning of the transition was managed via project Gotham. This project was initially set up as a project internal to Chief Digital Office aimed at ensuring the division was prepared for the transition. However, over time this was extended to take the division through the transition. No wider plans or oversight specific to Social Security Scotland and the activities they must undertake to manage the transition were in place. It was advised that discussions were held in the early stages of planning, where Social Security Scotland considered the arrangements in place through project Gotham, and it was felt these were sufficient. Project Gotham reached out to Social Security Scotland early in the process where they gained representatives from Finance and Human Resource. However Social Security Scotland did not identify a Project Team or Project Lead on their side needed to support the transition and as a result input from Social Security Scotland came later. A separate project plan for Social Security Scotland may not have been required in this situation, however for future transitions, evidence of an overall consideration of planning from Social Security Scotland would be best practice and an assessment of impact on Social Security Scotland staff. Since the transition of the division, the transition project has been established, this is a key control

going forward in future transitions to ensure good governance and ownership, we are aware that Chief Digital Office have been linking in with the transition project to feedback lessons learnt.

- 3.2.2. The risk management arrangements for the transition could have been strengthened. Risk Management colleagues from Chief Digital Office were part of project Gotham and it was advised risks were discussed at Executive Team level, however there was no evidence of a risk assessment of the transition and ongoing review of these risks. For future projects, evidence of risk management should be embedded to ensure consideration of risks have been taken account of and appropriate action taken to manage these.
- 3.2.3. Whilst we were able to evidence consideration of lessons learnt from Chief Digital Office division colleagues, we could see little representation from the wider organisation and this therefore increases the risk that lessons learnt are being missed. For future transitions, Social Security Scotland should ensure they have sufficient representation from relevant divisions across the organisation. (See recommendation one)

#### Communications

- 3.2.4. In the preparation for the transition Chief Digital Office had a communication plan as part of Project Gotham and this was the main driver of communications with Chief Digital Office staff.
- 3.2.5. Evidence was provided to demonstrate the engagement made by Chief Digital Office to understand Chief Digital Office staff concerns, however there was no evidence that Social Security Scotland's staff concerns had been fully considered in advance of the transition, in line with the Social Security Scotland communications plan. This led to an example of a misunderstanding during an all staff call.
- 3.2.6. We are aware that the Social Security Scotland's communications plan was developed towards the end of the transition and close working arrangements have been established between Chief Digital Office and Social Security Scotland through Communication Business Partners however efficiencies

could have been gained from working jointly and Social Security Scotland taking ownership of the transition to ensure the impact and actions needed from Social Security Scotland were considered.

- 3.2.7. It was also noted that the Social Security Scotland communications plan stretched past the transition date and there are on-going objectives. Social Security Scotland should ensure this is not lost sight of and reflect on whether this could have been done earlier to prevent some examples experienced. Clear dates have not been evidenced on when this work will commence or be completed by.
- 3.2.8. Although the transition has now taken place, Chief Digital Office have continued to independently maintain the internal communications for Chief Digital Office, and work with Social Security Scotland Communications Team where communications impact the wider organisation. Controls are in place to ensure both teams are aligned and a good relationship has been established through the allocation of a Social Security Scotland Communications Business Partner and regular discussions between both as well as a Communications Champion Network. It should be ensured through regular meetings that communications reach all relevant staff across the organisation and consider where collaboration in ways of working could be adapted to avoid separation which could lead to duplication, or lack of alignment in consideration of Social Security Scotland objectives whilst maintaining good practice from current Chief Digital Office communication. This may occur in the transition of other divisions, management should ensure appropriate controls are in place for managing communications effectively for any future movements from the Scottish Government. (See recommendation two)

#### Lessons Learnt

3.2.9. In phase one of this review, we raised risks and a recommendation regarding lessons learnt being informal and not formally documented and shared across key stakeholders. Upon undertaking our fieldwork for phase two, on reflections post transition, we evidence improvements and action to formally reflect on lessons learnt from project Gotham. A series of lessons learnt have been planned, with one already undertaken in December 2021. There is

formal reported output from this session which has been shared across the project which was made up of key business areas within Chief Digital Office, Finance and Human Resources. We have however, raised in findings that there is a lack of representation from wider Social Security Scotland colleagues in current lessons learnt out with project Gotham. It is best practice to ensure lessons learnt are formally captured while reflections are fresh and this should involve all parties and be wider than project Gotham.

3.2.10. Whilst the transition has now taken place and project Gotham retired, some transition tasks remain on-going and future work is still to be undertaken out with the project and there was no clear processes established for ensuring the remaining tasks are completed fully and successfully. There should be appropriate arrangements in place to ensure outstanding actions are completed, with processes for tracking and oversight. (See recommendation three)

### Reflections and Lessons Learnt Weaknesses in Imbedding Culture

- 3.2.11. Chief Digital Office have successful transitioned into Social Security Scotland, there are however some areas which remain outstanding to ensure the culture of the organisation is imbedded.
- 3.2.12. Staff already within Social Security Scotland but undertaking Information Technology roles were moved into the Chief Digital Office division to align roles and avoid duplication. These staff already have existing Social Security Scotland objectives which align with the vision and values, however the objectives of Chief Digital Office staff who transitioned into Social Security Scotland have not yet been reviewed and realigned with the organisations vision and values.
- 3.2.13. We evidenced progress in the development of new polices within Chief Digital Office which have been realigned with Social Security Scotland branding and make reference to the organisation's vision and values. However there are a number of existing policies, procedures and guidance documents which have

not been updated, these should be reviewed and updated to aligned with Social Security Scotland branding and incorporate the vision and values.

- 3.2.14. On review of live job adverts across the organisation, we noted that Social Security Scotland imbed their vison and values within the introduction of all job adverts, this is lacking within adverts for roles in the Chief Digital Office division and therefore not imbedded the vision and values at an early stage. Chief Digital Office have their own Digital Talent Manager for recruiting specialist roles, it is understood why these roles differ due to their specialist nature, however if these roles are being managed locally, Chief Digital Office should ensure processes are aligned and ensure consideration of imbedding culture in recruitment.
- 3.2.15. Chief Digital Office were provided access to existing training when they joined Social Security Scotland, however this was not adapted to the audience and was not useful to staff who already had a knowledge of the organisation. For future transitions training needs should be considered in advance to ensure the culture is understood as well as other needs identified. (See recommendation four)

#### Finance

3.2.16. Through both phases or our review it was highlighted to us that further work is required following the transition of Chief Digital Office into Social Security Scotland to distinguish and agree costs between Social Security Directorate and Chief Digital Office to ensure ownership and responsibilities are clear in areas such as licences and contracted resource, Since the transition, Chief Digital Office have recruited a Head of Financial Efficiency and Improvement who reports directly to the Chief Digital Officer. This role has provided valuable insight to the management of costs between Chief Digital Office and Social Security Directorate as well as action to cost Technical Debt. It was noted that this role differs from the structure for the rest of the organisation, however we have sought assurances that there is no duplication with the roles within central finance, It is recommended that Social Security Directorate to ensure all Chief Digital Office costs are clear and arrangements in place to

ensure costs are correctly accounted for and are known for the budget setting process.. (See recommendation five)



Annex A – Terms of Reference



# **Directorate for Internal Audit and Assurance**

# **Internal Audit Terms of Reference**

# **Social Security Scotland 2021-22**

Chief Digital Office Transition into Social Security Scotland

**Directorate for Internal Audit and Assurance** 

Issue Date: 3-06-2021

## **Key Audit Contacts**

Audit Year:	2021-22	
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Client Audit Contact(s):	[Redacted], Chief Digital Office Technical	
	Internal Communications Manager	
	[Redacted], Technical Platform Owner	
Head of Internal Audit:	[Redacted]	
Internal Audit Manager:	[Redacted]	
Internal Auditor	[Redacted]	

## **Estimated Reporting Timescale**

Fieldwork Starts:	May 2021 – phase one		
	November 2021 – phase two		
Fieldwork Ends:	June 2021 – phase one		
Tieldwork Elius.	December 2021 – phase two		
Dreft Depart leaved	June 2021 – phase one		
Draft Report Issued:	December 2021 – phase two		
Final Danast Jacuadi	June 2021 – phase one		
Final Report Issued:	December 2021 – phase two		
Estimated Resource Days:	25		



## 1. Introduction

- 1.1. This review forms part of our planned audit coverage agreed by the Accountable Officer and noted by the Audit and Assurance Committee on 09 February 2021.
- 1.2. The Social Security Scotland Strategic Risk Register includes the following risks related to this review:
  - IF we are not clear on our requirements to deliver services effectively, efficiently and to budget with its dependants (e.g. Chief Digital Office and the Programme) THEN the Social Security Scotland staff could be underprepared to deliver services RESULTING IN a service that lacks quality, efficiency and economy with financial and reputational impact on Social Security Scotland and Scottish Government.
  - IF we fail to articulate, embed and then maintain a positive organisational culture during the substantial growth of our workforce THEN colleague engagement and morale may deteriorate RESULTING IN higher absenteeism, increased colleague turnover and ultimately poorer standards of service being delivered to our clients.
- 1.3. We held a planning meeting on 29th April 2021 with[Redacted] and [Redacted]to discuss relevant risks and agree the scope of this review.
- 1.4. Our key risks below have been developed through these discussions and our knowledge of Social Security Scotland and its objectives.

### 2. Scope

2.1. To evaluate and report on the controls in place to manage the risks surrounding Social Security Scotland arrangements for the transition of Chief Digital Office into the organisation.

#### 2.2. Remit Item 1 – Phase One - Governance

Review of the Governance arrangements in place to manage and deliver the transition of Chief Digital Office into Social Security Scotland.

Key Risks:

- Lack of an appropriate project team and oversight with appropriate members from Chief Digital Office and Social Security Scotland involved to manage the transition effectively;
- Key stakeholders are not aware of and/or consulted in the transition leading to gaps in the arrangements, a lack of understanding of interdependencies and failure to manage risk resulting in the failure of the process.
- Failure to arrange appropriate governance structures to allow effective lines for reporting, accountability and decision making and imbed Chief Digital Office leading to an inability to operate effectively.
- Lack of alignment in objectives and strategies leading to an inability to deliver services effectively.
- An inability for Chief Digital Office to continue to work effectively with colleagues in Social Security Directorate, resulting in an inability to contribute to delivery of future products leading to an inability for Social Security Scotland to achieve its strategic objectives.

#### 2.3. Remit Item 2 – Phase One - Preparation of Transition

Review of project plans, risk registers and other relevant documentation and discussions with key stakeholders involved in the transition process to determine the arrangements for transition of Chief Digital Office into Social Security Scotland.

Key Risks:

- Lack of appropriate preparation of arrangements such as budgets and shared services (human resources, procurement) to ensure staffing and business services are in place in a timely manner leading to unsuitable arrangements to smoothly transition resulting in an inability to continue to operate Chief Digital Office and deliver for Social Security Scotland;
- Lack of physical arrangements, for example, accommodation, security and equipment in place in time which aligns with Social Security Scotland's policy and procedures;
- Inefficient and ineffective communication and engagement in relation to the transition resulting in key stakeholders being unaware of or not consulted in the transition leading to resistance to change, a lack of understanding of the transition and an inability to complete the process effectively and achieve planned outcomes. Lack of clear plans, timescales, risks and documented milestones through project planning leading to potential gaps resulting in an ineffective transition.

### 2.4. Remit Item 3 – Phase Two - Reflection and Lessons Learnt

Key Risks:

- Lack of lessons learnt exercise to assess the success, or otherwise of the transition project and identify and rectify any issues which haven't been implemented from the transition leading to staffing or process issues.
- Failure to imbed Social Security Scotland culture and values resulting in an inability to achieve the organisations objectives.
- Failure to implement formal arrangements to transition staff such as Human Resources and Information Technology.
- An inability to learn from the transition process and ensure both good practice and weaknesses are identified to inform the process for future transitions.

 Working relations between Social Security Directorate and Chief Digital Office are detrimentally affected due to change in governance and operational activities impacting on future delivery of products and leading to an inability to achieve strategic objectives.

### 3. Approach

- 3.1. We will undertake the audit in compliance with the Internal Audit Charter and Memorandum of Understanding agreed between Internal Audit and Social Security Scotland.
- 3.2. We will undertake this review over two phases. Initially we will review the preparation and arrangements in place now, following the recent transition of the Chief Digital Office into Social Security Scotland. Later in the year our review will then reflect on the effectiveness of the transition process, how well Chief Digital Office have become embedded in Social Security Scotland and confirm whether lessons from the process have been identified and being taken forward for future transitions.
- 3.3. Due to current Scottish Government remote working requirements, this review will utilise eRDM Connect for sharing documents and screen sharing technology as necessary. Methods of undertaking fieldwork will be amended as appropriate.
- 3.4. Social Security Scotland is reminded of our need for timely access to all systems and teams involved in the delivery of benefits and responsiveness to information requests, to enable the reporting timetable to be met.

